# CPR

#### Threats to Medicaid and Healthcare Protections: How People with Disabilities Could Be Impacted and What You Can Do

Alison Barkoff Director of Advocacy Center for Public Representation <u>abarkoff@cpr-ma.org</u>

Georgia Council on Developmental Disabilities Presentation March 15, 2017

### What Is Medicaid?

- The primary health insurance program for people with disabilities, older Americans, and low-income populations.
  - Covers more than 10 million non-elderly people with disabilities.
- Provides a wide range of services that people with disabilities need to live and thrive in the community
  - Residential supports, employment supports, rehabilitative and habilitative services, medical and nursing services, durable medication equipment, assistive tech., personal care services, etc.
  - In Georgia, this includes COMP, NOW, SOURCE, ICWP, CCSP, GAPP and EPSDT services

## What Is Medicaid (cont'd)?

- People with disabilities make up 21% of the Medicaid population nationally but account for 48% of the total Medicaid costs (in part due to need for long term services and supports)
  - This means that cuts to Medicaid disproportionately hurt people with disabilities
- Currently, the federal and state government share the cost of all services
  - For Medicaid services provided to Georgians, the federal government pays 68.5% and the state only pays 31.5%

# Threats to Medicaid in the ACA Repeal

## ACA Repeal: The American Health Care Act

- American Health Care Act introduced on March 13 and is moving on a fast track through "budget reconciliation"
- Repeals much of the ACA, including parts impacting PWD:
  - Eliminates Medicaid expansion (about 1/3 are PWD)
  - Eliminates the essential health benefits requirements for Medicaid expansion & exchange plans (including "habilitative" services for people with IDD)
  - Eliminates 6% enhanced federal match for Community First Choice Option (community attendant care)
  - Replaces subsidies with tax credits
  - Eliminates most revenue sources for the ACA (individual mandate, taxes, etc)

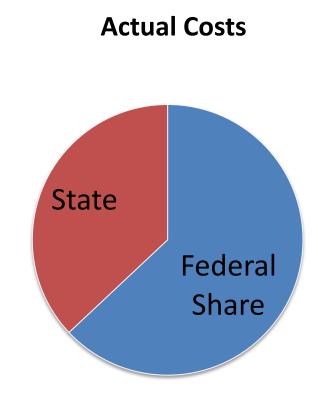
## ACA Repeal: The American Health Care Act

- AHCA must reduce federal spending per budget reconciliation rules.
  - Question: With repeal of the revenue provision of the ACA, how will the replacement be paid for????
  - Answer: Medicaid cuts!!!
- AHCA proposes to completely restructure and significantly reduce federal spending on the Medicaid program through "per capita caps"

#### THREATS TO MEDICAID: FUNDING CAPS

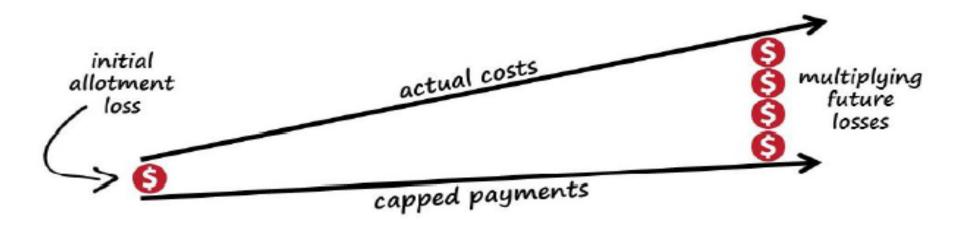
### **Medicaid's Current Structure**

- Federal government and states share actual costs of coverage
- Feds pay on average 63%
- Different matching rates by state (50 to 75%) – Georgia is 68.5%
- Some services or populations incentivized with higher match
  - Ex: Community First Choice Option that some states are using in their IDD systems gives an extra 6% match; Money Follows the Person 100% of costs covered for 1<sup>st</sup> year someone moves from an institution to the community



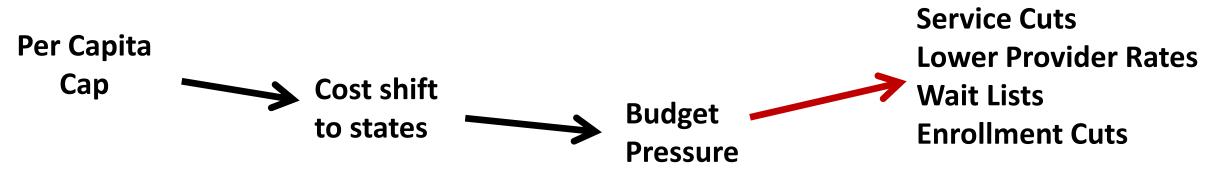
## **Funding Caps: Block Grant**

- Provide states with a set amount of federal money instead of the federal government paying a share of all a state's actual costs
- Massive cost shift to the states
- Eliminates current Medicaid protections & likely lead to eligibility and service cuts and waitlists
- Early House conversations focused on a block grant



## Funding Caps: Per Capita Caps (PCCs)

- Federal gov't pays a set amount per Medicaid enrollee instead of paying for state's actual service costs Same basic problem with starting rate and with annual growth
- Unlike block grant, it accounts for changes in enrollment
- Does not account for new technologies, aging population, changing health needs, etc.



# Current financing v. block grants & per capita caps (in theory)\*

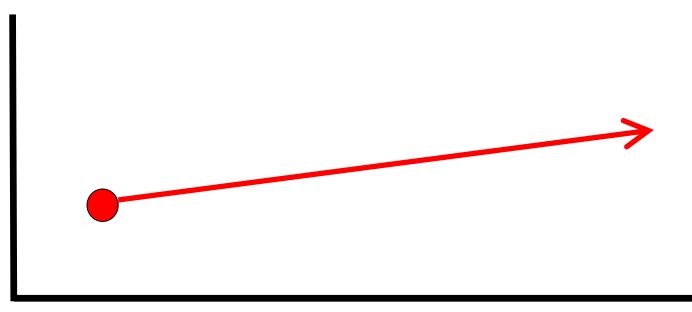
If your state wants to	Do you get more federal \$?		
	Current Structure	Block Grant	Per Capita Cap
add more enrollees	$\checkmark$	X	$\checkmark$
add more services	$\checkmark$	X	X
cover new Rx	$\checkmark$	X	X
increase provider reimbursement	$\checkmark$	X	X



\*This is theoretical since any proposal can alter a state's ability to add more enrollees or other features of the Medicaid program.

#### **Designing a PCC**

- First, a base year spending level is set
- Second, an index is used to set the yearly growth rate for the base spending level

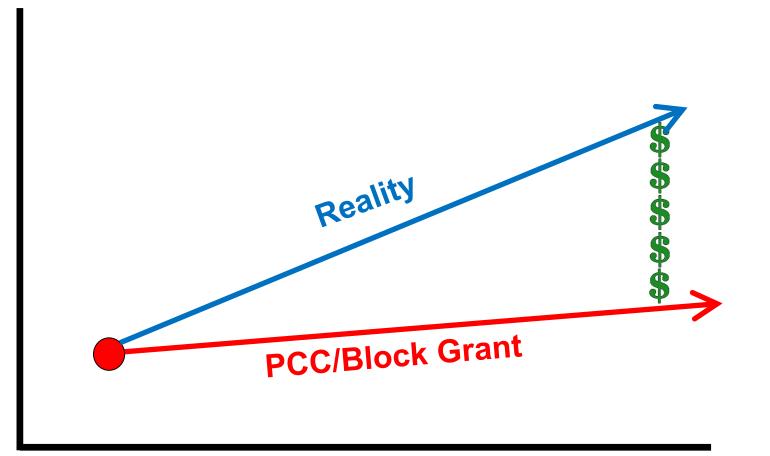




### Per capita caps: Growth Index

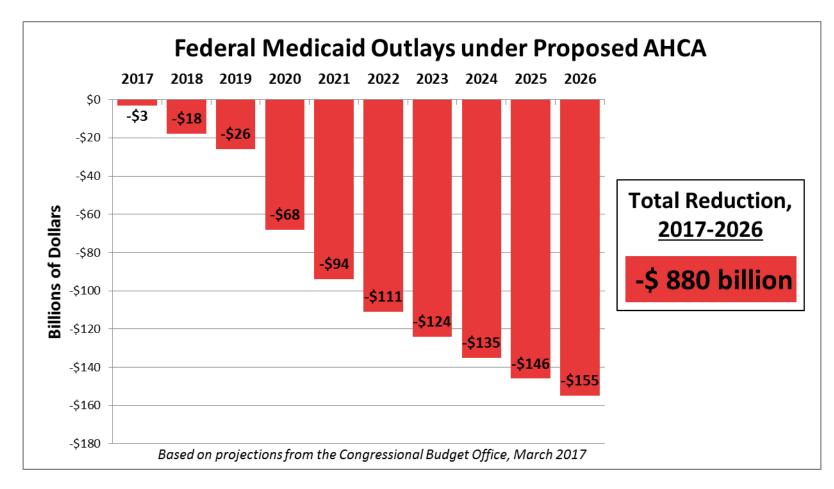
- AHCA, like prior proposals, use a growth index based on objective factors (such as CPI) that increase much more slowly than Medicaid spending
- AHCA has proposed using a medical CPI
  - Earlier leaked House draft has a worse "chained CPI"
  - Depending on the CBO for the bill, the growth index could get worse
- Ultimately they make the federal funding gap grow every year
- This means that states budget shortfalls in their Medicaid programs increase each year.

#### From bad to worse





## Congressional Budget Office Estimate: \$880 billion cut in federal Medicaid spending



## Impact of Budget Shortfalls on People with IDD

- As state Medicaid budget shortfalls grow, states may:
  - -Cut services (particularly "optional" services like waivers)
  - Totally eliminate optional services (again like waivers)
  - Increase waitlists for services (GA already has almost 9,000 people in its waitlists)
  - Decrease provider rates (GA already has a problem with low rates to serve people with complex needs)
- States like GA that spend less per capita on Medicaid (7<sup>th</sup> lowest spending in US) will be particularly harmed
  - PCCs based on states' 2016 spending

## Funding Caps Likely to Stifle State Flexibility

- Medicaid already give states flexibility in program design:
  - Range of optional services, including Home and Community Based Service (HCBS) options
  - Range of optional eligibility groups and income limits
    - 1915(k) Community First Choice (states get a 6% enhanced federal match)
  - Managed care authorities and 1115 demonstrations
- Innovation often requires up front investments in system change
  - Expanding HCBS, improving access to behavioral health treatments
- Investment unlikely with less money due to caps

#### **GETTING INVOLVED**

### What Can You Do?

• Educate your representatives in Congress about the importance of Medicaid for people with disabilities, its current flexibilities, and your concerns about the impact of cuts to federal Medicaid spending through PCCs

- Go in person to local offices (mid-April recess especially), call or write

- Educate your governor & state legislature about how PCCs would hurt your state's budget and shift costs to your state
- The Consortium of Citizens with Disabilities (NACDD is a member) is creating fact sheets and alerts for the disability community, as are other IDD groups like the Arc of the United States

## **Tell Your Story**

- Personal stories are the most effective advocacy. Talk about why is Medicaid important to you.
  - What was your and/or your family member's lives like before receiving Medicaid services?
  - If you or a family member are on Medicaid (including a waiver), what are the most important services to you? What difference has that made in yours and/or your family member's lives?
    - Access to critical healthcare or therapies
    - Ability to receive in-home supports, residential supports or live independently
    - Ability to work or go to a day program (so your family can work)
  - Are you or a family member on a waitlist for Medicaid services? How would getting services make a difference in your lives?

## **Other Opportunities**

- Build state level advocacy coalitions
  - Cross-disability and aging advocates should work together closely
- Connect with national efforts
  - CCD, the Arc of the United States, Protect Our Care Coalition
  - All are sending out information and updates, collecting stories, etc
- Engage the media
  - Write an op-ed
  - Post on social media

## Resources to Keep Informed and Help You Advocate

- Consortium for Citizens with Disabilities: <u>www.c-c-d.org</u>
- The Arc: <u>http://www.thearc.org/what-we-do/public-policy</u> (Lifeline Toolkit)
- National Health Law Program: <u>http://www.healthlaw.org/</u>
- Center on Budget and Policy Priorities: <u>http://www.cbpp.org/</u>
- Protect Our Care Coalition: <u>http://familiesusa.org/initiatives/protect-our-care</u>

#### **QUESTIONS?**